# SANDAG

### Housing Policy Forum Tuesday, February 15, 2022



### Welcome



Hon. Catherine Blakespear Mayor, City of Encinitas Chair, SANDAG Board of Directors



Sup. Terra Lawson-Remer Board of Supervisors, San Diego County Chair, SANDAG Regional Equitable Housing Subcommittee



Hasan Ikhrata Chief Executive Officer, SANDAG





# Agenda

Timeline	Agenda
12:00 - 12:25 p.m.	<ul> <li>Welcome &amp; Session Overview</li> <li>Hon. Catherine Blakespear, Chair, SANDAG Board of Directors</li> <li>Hon. Terra Lawson-Remer, Representative, SANDAG Board of Directors</li> <li>Hasan Ikhrata, Chief Executive Officer, SANDAG</li> </ul>
12:25 - 12:40 p.m.	<ul> <li>State Housing Legislation, Trends, and Budget Activity</li> <li>Jennifer LeSar, CEO, LeSar Development Consultants</li> </ul>
12:40 - 1:05 p.m.	<ul> <li>Housing Bills Deep-Dive and 2022 Forecast Panel and Q&amp;A</li> <li>Moderator: Mayor Alejandra Sotelo-Solis, National City</li> <li>Craig Adelman, Senior Principal, LeSar Development Consultants</li> <li>Helmi Hisserich, Senior Principal, LeSar Development Consultants</li> </ul>
1:05 – 1:55 p.m.	<ul> <li>Regional Panel and Q&amp;A</li> <li>Moderator: Jennifer LeSar</li> <li>Asm. Chris Ward (D-San Diego)</li> <li>Pamela Gray Payton, VP, Chief Impact &amp; Partnerships, San Diego Foundation</li> <li>Sean Spear, President &amp; CEO, Community HousingWorks</li> </ul>
1:55 – 2 p.m.	Preview of Upcoming Events and Closing



# Zoom Poll: Which sector do you identify with?





# Rundown of State Housing Legislation Trends and Budget Activity



### Speaker



Jennifer LeSar President & Founding CEO LeSar Development Consultants





### Shifting Focus of Housing Policy: 2014 – Pre-COVID

#### Focus on Production

### Beginning to Include Access

#### Balancing Physical and Social Needs

#### **McKinsey Global Institute**

(2014) A blueprint for addressing the global affordable housing challenge

#### San Diego Housing

**Commission** (2015) Addressing the Housing Affordability Crisis in San Diego and Beyond

#### **McKinsey Global Institute**

(2016) A Toolkit to Close California's Housing Gap **Committee to House the Bay Area** (2019) CASA Compact: A 15-Year Emergency Policy Package

#### Housing Policy Leadership Academy (2017+) Inclusive Housing Solutions Framework

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### **COVID-Informed Housing Policy: Lens of the 5Ps Framework**



#### **Promote** Equity, Inclusion, and Sustainability



#### **Prevent** Displacement





**Preserve** Vulnerable Housing







### **Rethinking Housing Policy Post-COVID**

Reimagining how we live in a COVIDtransformed world

Housing as one path toward restorative justice





## FY 21 – 22 California Budget

#### Housing | \$10.3 Billion

- \$5.2 billion in COVID 19 Rent Relief
- \$1 billion in mortgage assistance
- \$1.75 billion for the California Housing
   Accelerator Program
- \$600 million for Regional Early Action Planning grants
- \$900 million combined for Affordable Housing Sustainable Communities, Infill Infrastructure Grants, and Building Homes and Jobs

#### Homelessness | \$12 Billion

- \$2.75 billion over two years in Homekey funding
- \$2 billion over two years for local governments through the Homeless Housing, Assistance and Prevention program
- \$565 million for Family Homelessness
   Prevention
- \$400 million for **No Place Like Home**





## 2022 Governor's Budget Proposal

#### Housing | \$2 Billion

- \$800 million combined for Infill Infrastructure Grant Program and Affordable Housing Sustainable Communities Program (over 2 years)
- \$500 million to expand State Low Income Housing Tax Credit Program
- Two new \$100 million investments for the development of Stateowned surplus sites and adaptive reuse development
- \$200 million for mixed-income rental housing up to 120% AMI (over 2 years)
- \$300 million combined for the Portfolio Reinvestment Program and the Mobilehome Park Rehabilitation and Resident Ownership Program

### Homelessness | \$2 Billion

- \$1.5 billion for **quick, interim solutions** (over 2 years)
- \$500 million for encampment removal and cleanups
- \$10.6 million for Returning Home Well Initiative (over 3 years)
- Additional funding for Mobile Crisis
   Teams





## **Housing Accountability and Enforcement**

#### Housing Accountability Unit (HAU)

- \$4.3 million in FY 21-22 State Budget
- Agency: Housing and Community Development
- Goal: to support local agency compliance with recent housing production laws through technical assistance + enforcement
  - Housing Crisis Act of 2019 (SB 330)
  - Streamlined Ministerial Permit Processes (SB 35)
  - Affirmatively Furthering Fair Housing Law
  - Accessory Dwelling Unit Laws
  - Surplus Land Act
  - No Net Loss Bonus Law
- Technical assistance + Enforcement

#### **Housing Strike Force**

- Agency: Department of Justice
- Goal: to advance housing access, affordability, and equity in California through technical assistance + enforcement
- Includes attorneys from
  - Land Use and Conservation
  - Consumer Protection
  - Civil Rights Enforcement
  - Environmental Section's Bureau of Environmental Justice
  - Housing Portal & Tenant Roundtable Series



### **COVID-Informed Housing Policy: Lens of the 5Ps Framework**



#### **Promote** Equity, Inclusion, and Sustainability



#### **Prevent** Displacement





**Preserve** Vulnerable Housing







### 2017-2020 State Housing Policy: **Promote Equity, Inclusion, and Sustainability**

2017	2018	2019	2020
<ul> <li><b>AB 571:</b> Modifies</li> <li>state farmworker</li> <li>housing tax credit to</li> <li>increase use</li> <li><b>AB 1505:</b> Allows cities</li> <li>and counties to require</li> <li>low-income housing as</li> <li>a condition for rental</li> <li>housing developments</li> </ul>	<ul> <li>AB 686: Requires public agencies to comply with HUD's Affirmatively Further Fair Housing requirement</li> <li>SB 918: Establishes additional requirements for homeless youth for HCFC</li> <li>SB 1152: Prohibits hospitals from discharging patients to the street</li> <li>AB 2219: Calls for landlords to accept non-cash payments from 3<sup>rd</sup> parties</li> </ul>	SB 329: Prohibits discrimin ation towards tenants using Section 8	<ul> <li>AB 1845 (Rivas and Chiu): Establishes the Office to End Homelessness in the Governor's office</li> <li>AB 1561 (Garcia and Grayson): Requires localities to evaluate impact of government action on communities of color</li> <li>AB 3121 (Weber): Establishes taskforce to Study and Develop Reparations Proposals for African Americans</li> <li>SB 1157 (Bradford): Requires landlords of assisted housing to offer tenants option to participate in credit reporting</li> <li>SB 1190 (Durazo): Allows victims of violent crimes longer to break lease without penalty</li> <li>AB 3269 (Chiu and Santiago): Requires HCD to set homelessness reduction goals for state and local agencies and to adopt actionable plans and track progress</li> <li>AB 3300 (Santiago): Establishes the California Access to Housing Fund and appropriates \$2 billion annually to address homelessness</li> </ul>

\* Purple text indicates it did not pass



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### 2017-2019 State Housing Policy: **Produce Housing for All**

2017	2018	2019
<b>SB 2:</b> Imposes fee on real estate transactions, expected to produce approx. \$250 million/year for homeless and low-income housing	<b>SB 828:</b> Makes changes to RHNA process to ensure fair and accurate calculations	<b>AB 101:</b> Funds a variety of housing programs and authorizes creation of REAP/LEAP and development of prohousing designation
<b>SB 3:</b> Provided authority to put \$4B housing bond on 11/18 ballot; Prop 1; Veterans and AH Act of 2018 approved by voters	across all jurisdictions <b>AB 829:</b> Eliminates ability of legislators to block	<b>SB 13/AB 68/AB 881:</b> Reduces impact fees and simplifies ministerial review for ADU construction
<b>SB 35:</b> Streamlines approval for developments <b>SB 166:</b> Cities must identify replacement site(s) for lost AH	development by requiring, then withholding, certain documentation	<b>SB 211:</b> Allows use of public land for homeless shelters or safe parking
<b>SB 540:</b> Incentivizes minimizing project-level environmental review	<b>AB 2162:</b> Expands by- right supportive housing	<b>SB 330:</b> Suspends certain restrictions on new housing until 2025
<b>AB 72:</b> Authorizes HCD to refer violations of state law to Attorney General	development <b>AB 2923:</b> Streamlines TOD	<b>AB 1485:</b> Allows transit-oriented development projects on San Francisco BART land to receive ministerial approval
AB 73: Incentivizes streamlined zoning in cities and counties	in BART infill areas	<b>AB 1486:</b> Requires cities, counties, and
AB 678/SB 167: Makes it more difficult to deny AH projects	<b>AB 3194:</b> Prohibits jurisdictions from rejecting a	special districts to notify HCD of available public
AB 879: Adds implementation reporting to housing element	development for other than	land suitable for housing development
<b>AB 1397:</b> Changes how cities zone and grants by- right for residential development	objective general plan standards	<b>AB 1763:</b> Gives 100% affordable projects with up to 20% set-aside for moderate-income households a density bonus of 80%
<b>AR 1515:</b> Imposed "reasonable person" standard for land		

**AB 1515:** Imposed "reasonable person" standard for land use compliance

### 2020 State Housing Policy: **Produce Housing for All**

	Senate	Assembly
<b>SB 288 (Wiener):</b> E until 2023	Exempts specified public and active transit projects from CEQA	<b>AB 725 (Wicks):</b> Requires localities to zone at least 25% of their moderate-income RHNA allocation as multifamily instead of single-family
*SB 899 (Wiener): or private colleges	Allows housing by-right on land owned by religious institutions	AB 831 (Grayson): Allows for modifications to approved developments
	Allows localities to pass ordinances exempting CEQA review	<b>AB 1851 (Wicks):</b> Allows religious institutions to eliminate parking without replacement if building affordable housing
	10 units in infill, transit priority or high opportunity areas	<b>AB 2345 (Gonzalez):</b> Modifies existing Density Bonus Law to increase developer incentives to provide more low-income units
*SB 995 (Atkins): I creates a housing-s	Extends CEQA streamlining for large projects (AB 900) and pecific track	<b>AB 1279 (Bloom):</b> Allows up to 120 units by-right in high-opportunity
-	): Modifies Density Bonus Law to increase incentives for te-income rental housing	areas if providing specified affordability
*SB 1120 (Atkins): lot splits of up to 4 u	Creates ministerial approval process for duplexes and urban units/parcel	<b>AB 2323 (Friedman):</b> Provides CEQA exemption for projects in defined very-low vehicle travel areas
· · · · · · · · · · · · · · · · · · ·	Updates Housing Element Law to require greater specificity ency shelters must be zoned; expedites required rezoning	<b>AB 3107 (Bloom):</b> Authorizes a housing development project to be an authorized use on a commercial site
retail commercial si	<b>ro):</b> Makes housing an allowable use on office and tes; expands SB 35 to include vacant/underutilized office and	<b>AB 3040 (Chiu):</b> Allows localities to receive RHNA credit for rezoning single-family neighborhoods to allow fourplexes
retail commercial si	tes	AB 3279 (Friedman): Streamlines CEQA and appeal timelines

\* = Senate's "Housing Package bills" Purple = Bills that did not pass



### 2017-2020 State Housing Policy: **Preserve Vulnerable Housing**

2017	2018	2019	2020
AB 1521: Requires sellers of subsidized housing to entertain offers from non-profits and others able to maintain subsidies SB 136: Allows existing funding to support technical assistance for mobilehome park rehabilitation and purchase		SB 330: Establishes the Housing Crisis Act of 2019 which works to streamline development by prohibiting local actions that reduce housing capacity	Homekey: utilizing Federal COVID-relief funds to provide funding for acquisition and rehab to convert hotels/motels to permanent housing





### 2017-2020 State Housing Policy: Prevent Displacement





### 2017-2020 State Housing Policy: **Protect Tenants and Small Landlords**

2017 / 2018	2019	2020
	SB 329 (Mitchell): Prohibits landlord discrimination against housing voucher holders AB 1482: Tenant Protection Act of 2019 (Chiu) Sets maximum percentage for rent increases until 2030	<ul> <li>AB 3088 (Chiu et al.): COVID- impacted renters who missed payments through August are protected from evictions until February 1, 2021 and must pay 25% of rent moving forward from September through January</li> <li>AB 3182 (Ting): Requires common interest developments (CIDs) to allow owners to rent or lease units.</li> <li>AB 1436 (Chiu et al.): Bans evictions during the COVID state of emergency plus 90 days.</li> <li>SB 1410 (Hertzberg and Atkins): Allows rent stabilization agreements between landlords and tenants</li> </ul>





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# PANEL Housing Bills Deep Dive + Forecast of Issues to Watch in 2022







Hon. Alejandra Sotelo-Solis Mayor, National City Second Vice Chair, SANDAG Board of Directors *Moderator* 



Craig Adelman Senior Principal LeSar Development Consultants



Helmi Hisserich Senior Principal LeSar Development Consultants





## SB 8 (Skinner)



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Background	Significance	Takeaway
SB 330 (2019) was originally passed to remove constraints for developers to get through the entitlement process, with a five-year sunset of 1/1/2025.	Major SB 8 streamlines approvals and makes necessary clarifications and fixes to SB 330.	SB 8 increases certainty and accountability for developers by extending the Housing Accountability Act (HCA) and clarifying its provisions to ensure that streamlining is achieved.

#### Summary

- Extends HCA to 1/1/2030 and extends the provisions to 1/1/2034 for any housing development that submits a preliminary application by 1/1/2030.
- Caps the number of hearings required, bars cities from reducing the number of homes that can be built, and prohibits fee-hikes mid-development, among other actions.



## SB 9 (Atkins)



Background	Significance	Takeaway
Zoning land as single-family has been a trend that has limited where people can afford and choose to live.	<b>Major</b> SB 9 essentially ended single- family zoning in California to address issues of opportunity and segregation and make better use of scarce land resources possible.	SB 9 creates a way to provide more naturally affordable, missing middle housing without government subsidy. Includes a provision that the homeowner must attest to remaining in one of the units for a minimum of three years.



• Makes statewide changes allowing for the by-right development of small-scale projects of four or fewer homes on lots zoned single-family.



 Any new housing must meet requirements such as local set-back/design, anti-displacement, and historic preservation.





# SB 10 (Weiner)

✓ —



Background	Significance	Takeaway	
<ul><li>Previous bills similar to SB 10 (SB 50 and SB 902) did not pass.</li><li>This bill provides similar measures to increase density but makes it voluntary for cities.</li></ul>	<b>Potentially Major</b> SB 10 could have a big impact in how cities think about zoning. Unlike SB 9, the bill is not required so impact is not as clear.	The bill gives cities and counties a new tool as they plan to address increased Regional Housing Needs Assessment (RHNA) goals.	
<ul> <li>Summary         <ul> <li>Provides a streamlined path to rezone infill parcels to create light-touch, missing middle housing densities.</li> <li>Requires local governments to pass an ordinance that is not subject to CEQA to up zone any parcel up to 10 units if they are near transit, job centers, or are urban infill lots.</li> </ul> </li> </ul>			

The bill does not exempt the projects themselves from CEQA requirements.





# AB 787 (Gabriel)



Background	Significance	Takeaway
AB 787 responds to several agencies that have developed a new model to provide housing that is affordable without public subsidy.	<b>Medium</b> AB 787 provides incentives to jurisdictions to meet part of their moderate-income housing need through this program.	This bill extends current law to allow the conversion of market rate units to moderate- income units to count toward meeting up to 25% of their moderate-income housing element goals.

#### Summary

- AB 787 addresses the need to increase housing for the "missing middle" by encouraging new models of preservation without the need for public subsidy.
- This bill allows units preserved for moderate-income households to contribute to meeting a
  jurisdiction's housing element goals if restricted for at least 55 years and the new rent is at
  least 10% lower than the rent charged over the 12 months prior to conversion.





# SB 679 (Kamlager)



Background	Significance	Takeaway

This bill would fill in the funding gap left by redevelopment agencies, which were dissolved a decade ago. Since then, there has been no comparable program or permanent funding source for affordable housing.

#### **Potentially Major**

The establishment of LACAHSA could build or preserve 100,000 units over the next decade with funding and authority.

Modelled on AB 1487, the bill that created the Bay Area Housing Finance Authority (BAHFA), this bill enables regional cooperation and long-term funding to address housing in Los Angeles by establishing LACAHSA.



- SB 679 would establish the Los Angeles County Affordable Housing Solutions Agency (LACAHSA), an independent regional authority that would build new affordable housing, preserve existing affordable housing, and provide renter protections and support.
- The agency would have bonding and taxing authority, although any tax increases would require a ballot measure.





### **Issues to Watch - 2022**

- Wrapping up last year's bills & Ensuring funding accountability
- \$45M budget surplus
- Finding compromises for labor requirements in housing bills
- State + regional long-term funding sources for housing
- Intersection of climate and housing
- Rent relief and tenant protections



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# **Regional Panel**







Jennifer LeSar President & Founding CEO LeSar Development Consultants *Moderator* 



Asm Chris Ward D-San Diego California State Legislature

Pamela Gray Payton Chief Impact and Partnerships Officer Vice President of Community Impact San Diego Foundation



Sean Spear President & CEO Community HousingWorks







# Preview of Upcoming Events and Closing



### Housing Policy Leadership Academy

What Is It?When?Who Should Apply?How to Apply• 2 virtual regional Academies organized by geographic region• Academies run March 2022 – December 2022• Community leaders and influencers, including: • Elected officials• Online application at gpla.co/sandag- hpla-application/• Approx. 40 people per cohort• Meet once a month for 10 months• Community-based organizations• Application deadline Friday Feb 18, 2022• Work with a small group to draft a housing policy proposal• Meet once a months• Community-based organizations• Application deadline Friday Feb 18, 2022• Housing, transit, climate and environment, and parks advocates • Employers• Selected applicants notified no later than Feb 23, 2022	<b>Purpose:</b> Explore and understand the root causes of the housing crisis and best practice policies to develop and advance equitable solutions that accelerate housing production and end the housing affordability crisis.					
<ul> <li>Academies organized by geographic region</li> <li>Approx. 40 people per cohort</li> <li>Work with a small group to draft a housing policy proposal</li> <li>March 2022 – December 2022</li> <li>Meet once a month for 10 months</li> <li>Meet once a month for 10 month for 10 month</li></ul>	What Is It?	When?	Who Should Apply?	How to Apply		
Labor organizations	<ul> <li>Academies organ by geographic restricts</li> <li>Approx. 40 peop cohort</li> <li>Work with a sma to draft a housing proposal</li> </ul>	nized March 2022 – December 2022 le per Meet once a month for 10 months	<ul> <li>influencers, including:</li> <li>Elected officials</li> <li>Government agency staff</li> <li>Housing developers</li> <li>Community-based organizations</li> <li>Housing, transit, climate and environment, and parks advocates</li> <li>Employers</li> </ul>	<ul> <li>at gpla.co/sandag- hpla-application/</li> <li>Application deadline Friday Feb 18, 2022</li> <li>Selected applicants notified no later</li> </ul>		

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### **Housing Pipeline Request for Information**

Durnoso	Track housing investment activity and opportunities in the region to enable SANDAG to
Purpose:	support and advocate for housing issues.

What Is It?	When?	Who Should Submit?	How to Apply
<ul> <li>Request for Information to learn more about known and planned housing development projects in the Region</li> </ul>	<ul> <li>Ongoing</li> </ul>	<ul> <li>Developers that have a current pipeline of housing projects and anticipate developing projects in the San Diego region over the next five years</li> </ul>	<ul> <li><u>RFI Instructions</u> (link dropped in chat)</li> <li><u>Submission</u> deadline Friday</li> </ul>
<ul> <li>SANDAG will use the Pipeline to engage qualified development teams when funding, partnership, and/or technical assistance opportunities are available or released.</li> </ul>		<ul> <li>Requesting projects representing all models of housing, including affordable rental and homeownership projects</li> </ul>	Feb 18, 2022

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