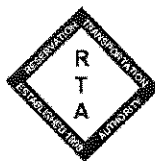




2006

SAN DIEGO REGIONAL TRIBAL SUMMIT

Friday, March 10, 2006, 10 a.m. to 3 p.m.
Pala Casino Conference Center, Pala Reservation



Southern California
Tribal Chairmen's
Association

1. Welcome

10 a.m.

Robert H. Smith, Chair of the Pala Band of Mission Indians, will welcome the Summit participants to the meeting.

+2. Opening Remarks (Mickey Cafagna, SANDAG Chair; Robert H. Smith, SCTCA Chair)

10:15 a.m.

The Chairs of each of these two associations of governments will address the summit participants and provide a brief overview of the status of Metropolitan Planning Organization-Tribal relations.

3. Public Comment/Communications/Member Comments

10:30 a.m.

Members of the public shall have the opportunity to address meeting participants on any issue. Speakers are limited to three minutes.

4. Introduction to Tribal Nations in San Diego Region

10:45 a.m.

(Bo Mazzetti, Reservation Transportation Authority)

The Chair of each Tribal nation present will make a brief introduction to the SANDAG Board of Directors and highlight any regional planning issue critical to his or her nation.

5. Luncheon – California State Senator Denise Moreno Ducheny of the 40th District will be the keynote speaker.

Noon

+6. Tribal Transportation Issues for the Regional Transportation Plan (RTP) (Chuck Anders, Strategic Initiatives)

1 p.m.

The SANDAG Board of Directors and elected Tribal leaders will participate in an interactive exercise in which they will rank and discuss a number of possible strategies regarding transportation policy. These strategies were drawn from a pre-summit technical workshop between the tribal transportation planning and public agency staffs held in February 2006.

+7. Breakout Sessions on Regional Policy Areas

2 p.m.

Tribal leaders, SANDAG Board members, and other agencies will break into policy discussion groups to provide elected Tribal leaders an opportunity to discuss other specific policy areas/issues with their local government counterparts. This information will serve as a basis for the development of other future tribal-related agenda items with SANDAG policy advisory committees.

8. Concluding Remarks and Next Steps (Robert H. Smith, SCTCA Chair; Mickey Cafagna, SANDAG Chair)

2:45 p.m.

DESSERT RECEPTION TO FOLLOW

401 B Street, Suite 800
San Diego, CA 92101

Phone 619.699.1900

Fax 619.699.1905

www.sandag.org



2006

SAN DIEGO REGIONAL TRIBAL SUMMIT

Elected Officials: Tribal Nations/SANDAG Board Members – Participants

Agency Board Chairs

Title	First Name	Last Name	Agency	Title
Hon.	Mickey	Cafagna	SANDAG Board	City of Poway
Hon.	Robert H.	Smith	Southern California Tribal Chairmen's Assn.	(also rep. Pala)
Hon.	Kevin	Siva	Reservation Transportation Authority	(also rep. Los Coyotes)

Tribal Government Representatives

Title	First Name	Last Name	Agency	Title
Hon.	Edwin	Romero	Barona Band of Mission Indians	Councilmember
Hon.	Nehemiah	Dyche	Campo Band of the Kumeyaay Nation	Executive Council
Hon.	Kerm	Shipp	Campo Band of the Kumeyaay Nation	Executive Council
	Edward	Arviso	Inaja-Cosmit Indian Reservation	Tribal Govt. Manager
Hon.	Lee	Acebedo	Jamul Indian Village	Chairman
Hon.	Robert	Mesa	Jamul Indian Village	Councilmember
	Bill	Mesa	Jamul Indian Village	Gaming Commissioner
Hon.	Viola	Peck	La Jolla Indian Reservation	Vice Chairman
Hon.	Janet	Weeks	La Jolla Indian Reservation	Secretary
Hon.	Kevin	Siva	Los Coyotes Band of Cahuilla Indians	Executive Council
Hon.	Robert H.	Smith	Pala Band of Mission Indians	Chairman
Hon.	Leroy	Miranda	Pala Band of Mission Indians	Vice Chairman
Hon.	Kilma	Lattin	Pala Band of Mission Indians	Councilmember
Hon.	Teresa	Neito	Pala Band of Mission Indians	Councilmember
Hon.	Chris	Devers	Pauma Band of Mission Indians	Chairman
Hon.	John	Currier	Rincon Band of the Luiseno Nation	Chairman
Hon.	Gilbert	Parada	Rincon Band of the Luiseno Nation	Councilmember
Hon.	Stephanie	Spencer	Rincon Band of the Luiseno Nation	Councilmember
Hon.	Mel	Vernon	San Luis Rey Band of Mission Indians	Councilmember
Hon.	Dave	Toler	San Pasqual Band of Diegueno Indians	Councilmember
Hon.	Timothy	Bactad	Viejas Band of the Kumeyaay Nation	Councilmember
	Ben	Magante	Reservation Transportation Authority	Executive Council
	Bo	Mazzetti	Reservation Transportation Authority	Advisor



SANDAG Board Members

Title	First Name	Last Name	Agency	City/Jurisdiction
Hon.	Mickey	Cafagna	SANDAG, Board Chair	City of Poway
Hon.	Mary	Sessom	SANDAG Board 1 st Vice Chair	City of Lemon Grove
Hon.	Lori	Holt Pfeiler	SANDAG Board 2 nd Vice Chair (Chair, Regional Planning Committee)	City of Escondido
Hon.	Patricia	McCoy	SANDAG Borders Committee Chair	City of Imperial Beach
Hon.	Joe	Kellejian	SANDAG Transportation Committee Chair	City of Solana Beach
Hon.	Crystal	Crawford	SANDAG	City of Del Mar
Hon.	Jack	Dale	SANDAG	City of Santee
Hon.	Ed	Gallo	SANDAG (Alternate)	City of Escondido
Hon.	Christy	Guerin	SANDAG	City of Encinitas
Hon.	Pia	Harris-Ebert	SANDAG	City of San Marcos
Hon.	Bill	Horn	SANDAG	County of San Diego (Chair)
Hon.	Mark	Lewis	SANDAG	City of El Cajon
Hon.	Shari	Mackin	SANDAG	City of Oceanside
Hon.	Art	Madrid	SANDAG	City of La Mesa
Hon.	Phil	Monroe	SANDAG	City of Coronado
Hon.	Ron	Morrison	SANDAG	National City
Hon.	Scott	Peters	SANDAG (Alternate)	City of San Diego
Hon.	Judy	Ritter	SANDAG	City of Vista
Hon.	Jerry	Sanders	SANDAG	City of San Diego

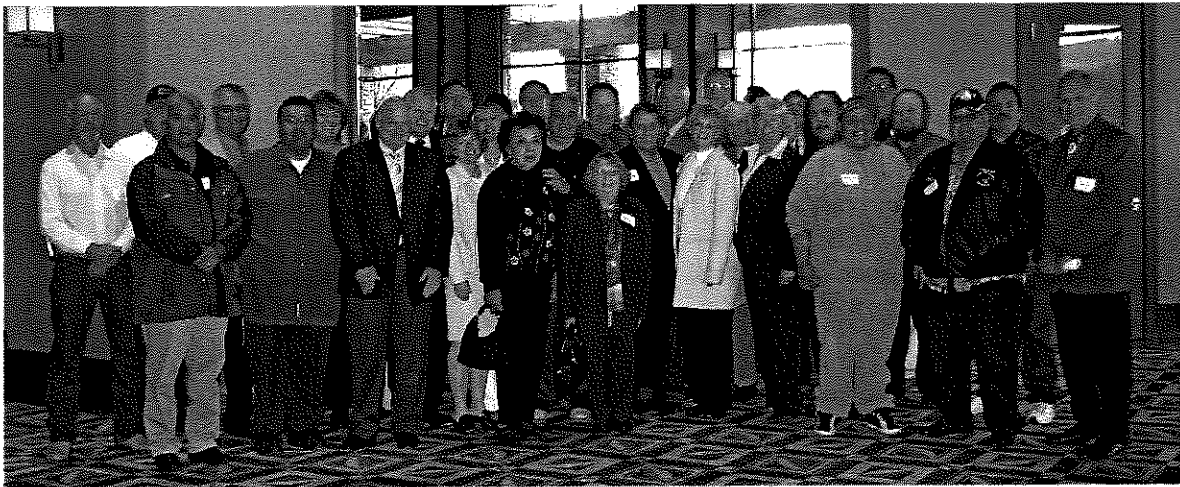
SANDAG Board Advisory Members

Title	First Name	Last Name	Agency	Title
	Pedro	Orso-Delgado	Caltrans	Director, District 11
	Howard	Williams	San Diego County Water Authority	Commissioner



2006

SAN DIEGO REGIONAL TRIBAL SUMMIT



Proceedings

March 10, 2006
Pala Indian Reservation



Introduction

On March 10, the 2006 San Diego Regional Tribal Summit was hosted by the Pala Band of Mission Indians. The summit was the result of collaboration between SANDAG, the Southern California Tribal Chairmen's Association (SCTCA), the Reservation Transportation Authority (RTA), Caltrans, and the County of San Diego. The purpose was to bring together elected officials from the 17 federally recognized tribal nations in the San Diego region and the elected officials from the local cities and county to discuss land use and transportation planning policy issues of mutual concern. In particular, with the comprehensive 2007 Regional Transportation Plan (RTP) update underway, the Tribal Summit provided an opportunity for tribal input on this important regional planning effort.



PROCEEDINGS

Chair Mickey Cafagna (Poway) called the meeting of the SANDAG Board of Directors to order at 10:22 a.m. The attendance sheet for the elected officials present is attached (Attachment 1).

Welcome and Introduction

Robert Smith, Chair of the Pala Band of Mission Indians and of the Southern California Tribal Chairmen's Association (SCTCA), welcomed all attendees. An opening prayer was provided by Leroy Miranda, Vice Chairman of the Pala Band of Mission Indians. Chairman Smith introduced SANDAG Board Chair Mickey Cafagna.

Chair Cafagna welcomed all to the Summit on behalf of the SANDAG Board. He asked those around the table to introduce themselves and note their representation.



Public Comments

Robert Garcia, representing Gifford Engineering Inc., said that he would make himself available to all governments needing communications services. His company was instrumental in installing radio communications for the Barona Tribal Police Department, and has provided consultation work for Palomar Mountain authorities.

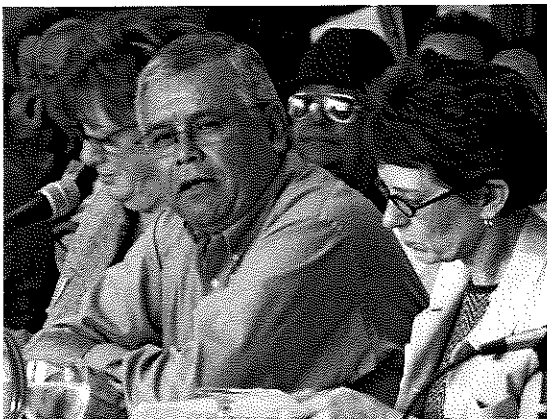
Captain Mel Vernon (San Luis Rey Mission Band of Indians) said there are many Indian cultural sites around the region. Senate Bill (SB) 18 requires local jurisdictions to consult with the tribes on the conservation of these cultural sites. It is very important to preserve what we have and to acknowledge the culture of the past.

Jim Fletcher (Superintendent of the Bureau of Indian Affairs [BIA]) stated that he is responsible for San Diego, San Bernardino, and Santa Clara counties, and thanked everyone for attending this Summit.

Chairman Smith announced a meeting on April 11, 2006, at the Dreamcatcher, Viejas Casino, at 5000 Willows Road, Alpine, regarding Local and Tribal Intergovernmental Consultation: SB 18 Training Session. This training session is a partnership of the Viejas Band of Kumeyaay Indians, the California Tribal Business Alliance, the Governor's Office of Planning and Research, and the La Pena Law Corporation. This session will discuss the SB 18 requirements to provide tribal consultation as part of the local government land use planning process to preserve and protect Native American traditional cultural places. He added that SB 18 extended the right to California tribal governments to acquire and hold conservation easements.

Introduction to Tribal Nations in the San Diego Region

Bo Mazzetti, Reservation Transportation Authority (RTA) thanked all for participating in this Summit. He stated that before tribes were able to build casinos, they did not have their own sources of funding and had to rely on the government for public works projects. Since 2000, gaming has provided funding for the tribes. We have gone through major transitions that we have never faced before. He introduced the tribal leaders and asked them to provide information about their tribes.



Jamul Indian Village

Jamul Chairman Lee Acebedo stated that their tribe's main issue is their plans to build a casino. They have land in trust and intend to stay in their own area. This project is moving forward, and they plan to work with the County of San Diego, Caltrans, the Sheriff's Department, and all affected agencies. He acknowledged that the District 2 County Supervisor is very opposed to their project. However, given the mandate by his people, he will move forward. A ceremonial groundbreaking was held in December 2005. He hoped for open and honest dialogue about the project. He stated that there are 63 members in the Jamul tribe.

Barona Band of Mission Indians

Councilmember Edwin "Thorpe" Romero commented that he is here to learn. We are here because we feel we need more tribal leadership involvement with the area's representatives that have the experience and who can work hand-in-hand with us. Barona is working with the County on a project in the San Diego region. He thanked the Pala Reservation for hosting this Summit. The Barona tribe owns 7,000 acres, and has 461 members on the reservation; 170 of that number are children under the age of 18.

Mayor Crystal Crawford (Del Mar) said she would like to know the acreage and number of tribal members for each tribe.

Pauma Band of Luiseno Indians

Pauma Chairman Chris Devers, Sr. stated that they have 5,600 acres of land in four parcels. The largest parcel is on Palomar Mountain, and it is forest land, which has been left untouched. We have uncovered historical sites that date back 2,000-3,000 years ago. Off Highway 76, we have 60 acres of avocados, oranges, and lemons on tribal lands. This fruit is predominantly exported to the Pacific Rim. We started out in the mid-1990s looking at agriculture. We have water rights to ensure that our tribe will always have water. In 2000, the tribe made a decision to venture into the area of gaming. In 2001, we opened up Casino Pauma, one of the smaller gaming locations in North County. There was a lot to learn from that venture. He said that we take seriously the fact that we have to live together. The Pauma Band membership is 290.



Pala Band of Mission Indians

Chairman Smith said that their nation was created by Executive Order in 1875, and they were relocated by the federal government to Pala. We have celebrated 100 years of living here. We have 12,000 acres, and our population is 675 adults and 300 children. Our government is elected through a democratic process. He said that we have been very successful for our members. We also have also created partnerships with Caltrans, the North County Fire Protection District, and we have a dispatch agreement with the California

Department of Forestry. He thought the key to this Summit is government-to-government partnerships, working together.

Los Coyotes Band of Cahuilla Indians

RTA Chairman Kevin Siva said that Los Coyotes has 27,000 acres of land. They do not have any business developments, but they do have a campground. He has worked with Caltrans and SANDAG to develop this Tribal Summit. Federal regulations require that tribal governments be consulted in regional transportation programs. Recognition on a government-to-government basis is very important. While some tribal governments have achieved financial independence through business developments, such as gaming, most do not have business opportunities, and gaming is not viable for all. Most information about tribes is readily available from government agencies, but he cautioned that this information cannot be applied to each and every sovereign nation.

Chairman Siva said that in 1999, several California tribes entered into gaming compacts with the state which raised the surrounding communities' awareness of the tribes. He stated that part of the provisions of the compacts negotiated with the state was that the tribes need to mitigate impacts on roads, law enforcement, and air and water quality, and the tribes pay their fair share for fire protection and road improvements. He noted that the tribes without gaming face a lack of economic development and insufficient local infrastructure. Forming new partnerships between the tribes and local governments could provide a solution to these problems. The tribes can be a

catalyst for economic development. We are not asking for our problems to be solved. We are looking for discussion, asking for a listening ear, and hoping to develop a mechanism to continue our dialogue on mutual concerns.

Reservation Transportation Authority

Chairman Siva stated that this Tribal Summit is unique. It has been made possible by a joint effort of Pala, RTA, SANDAG, and Caltrans. He said that we received a grant for this summit that was awarded in February 2005. The purpose of this grant was to begin a dialogue with the 18 cities and the County of San Diego. The first order of business of the grant was to go before the SANDAG Borders Committee and request that a tribal representative be added to that Committee. Chairman Smith, in his position as the Chair of the SCTCA, was selected as this representative. During the course of this grant, SANDAG has incorporated tribal work, has assigned a tribal liaison, and has opened up the government-to-government dialogue with the tribal governments.



Inaja-Cosmit Indian Reservation

Tribal Government Manager, Edward Arviso, said Inaja-Cosmit is a small reservation located near Julian. They have 800 acres and 20 tribal members. They got involved in the RTA because there is only one road into their land. We have worked with the County of San Diego over this road right-of-way. We are looking for better cooperation. They don't even have electricity on their reservation. Mr. Arviso said that he is President of the SCTCA, Vice President of the RTA, and Chairman of the Tribal Health Association. He feels that as a small tribe without gaming facilities, they can make a difference by participating on intertribal organizations such as these. He is looking for more input into regional agencies such as SANDAG so that local governments can know more about us.



Rincon Nation of Luiseno Nation

Rincon Chairman John Currier indicated that they have 4,300 acres. Two-thirds of those acres are mountains, which have no economic development value. Their lands also include the San Luis Rey River, which is a fish and wildlife territory, so their land base is limited. We also have fee land that is owned by non-tribal members. We have 777 tribal members, and 1,500-2,000 residents. We have not been very successful in past economic efforts; however, we now have a gaming facility with a 653-room hotel providing about 1,600 jobs. About 95 percent or more of the employees are non-tribal members or non-Indians.

Mr. Currier stated that we are the first tribe to have a cooperative agreement with the County of San Diego. We are a government that is in development, and we will continue to learn and grow as we face increasingly complicated issues each day. Mr. Currier noted that they are now expected to

be responsible for issues that they weren't responsible for before, such as the environment, health care, water systems, and sewer issues. He suggested that local governments see gaming as a way to create opportunities for everyone. We need local governments to support us in our efforts to develop fair compacts with the State of California. The state wants the funds raised by these compacts to go to the state rather than have it come back to the local areas. You need to speak out about this. There has not been one letter sent to Sacramento to support their efforts to return the tribal gaming monies back to the regions. He asked who will step up and send a letter to support Rincon's position. What we want from the SANDAG Board is support to make a difference in this local community. We can improve our roads, but we need to study our transportation needs. We need housing for the employees in our area. We will be signing a third agreement with the County Sheriff's Office. The non-gaming tribes benefit from the infrastructure built by gaming tribes. He announced that on April 9 there will be a grand opening of the new Rincon Fire Station. He invited all to attend.

San Pascual Band of Mission Indians

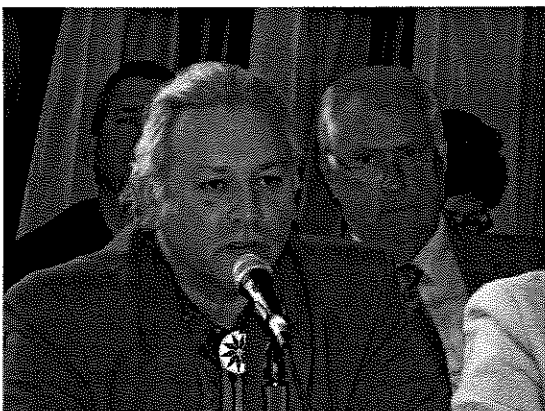
Councilmember Dave Toler thanked Pala for hosting this Summit. He said that the San Pasqual reservation was originally located in San Pasqual Valley. The reservation was subsequently moved to Valley Center and reduced to 1,375 acres. Since that time we have acquired another 540 acres in trust. We have 285 enrolled members. The main reason to work together is to emphasize the importance of highways. Caltrans and the BIA have worked with us. We need to use the federal funding for reservation roads. He hoped this was a step towards moving forward.

La Jolla Band of Luiseno Indians

La Jolla vice Chair Viola Peck stated that they have 9,000 acres located at the base of Palomar Mountain, and 650 members, including 465 adults.

Viejas Band of the Kumeyaay Nation

Councilmember Timothy Bactad said they have 17,600 acres located in Alpine, with 360 tribal members. He said that we are here to learn and to get our leaders involved.



San Luis Rey Band of Mission Indians

Councilmember Mel Vernon commented that they don't have a land base, and they have not been acknowledged by the federal government. A lot of the tribes are located in the mountain areas. We work with local cities and the federal government. The history of Indians in books starts with the missions, but our actual history dates back more than 10,000 years ago.

Reservation Transportation Authority

Mr. Mazzetti acknowledged the turnaround by Caltrans District 11 and SANDAG in working with the tribal governments. He said that it is a totally different environment to work with these two entities. He noted that the federal ISTEA (Intermodal

Surface Transportation Efficiency Act) legislation first said that tribes should work with local governments. Then TEA-21 (Transportation Equity Act for the 21st Century) put more emphasis on working together. Now SAFETEA-LU (Surface Transportation Efficiency Act: A Legacy for Users) says that you will work together. We need to use our combined power together in Washington, D.C.

Chairman Smith showed a short video about the Pala Band, then asked the elected leaders and tribal leaders to have a picture taken together to commemorate this important event.

Chair Cafagna adjourned the meeting at 11:38 a.m. for lunch, and stated that following lunch the meeting will be reconvened to discuss common issues.



Tribal Transportation Issues for the Regional Transportation Plan (RTP)

The tribal delegates and SANDAG Board participated in an interactive exercise on transportation issues. The 14 strategies discussed and prioritized were generated from an all-day tribal technical workshop on transportation held on February 8, 2006, hosted by the Viejas Band of Kumeyaay Indians. This workshop was convened by Caltrans to give tribal transportation managers an opportunity to discuss the results of the Tribal Transportation Needs Survey conducted by Caltrans and SANDAG, with transportation staff from various public agencies that work with tribes on transportation-related issues.



The participants at the Summit went through the strategies, discussed them, and then participated in an interactive polling exercise to determine where there were areas of mutual concern to identify possible areas of collaboration. Tribal Summit participants prioritized the following list of strategies to improve tribal transportation programs by individually selecting the five most important strategies from a list of fourteen strategies. Using interactive polling technology, the participants then simultaneously and anonymously imputed their preferences. The

results were tabulated and immediately presented back to the group for discussion. Demographic information was collected to assess the different perspectives of the participants based on representation and location.

Chuck Anders facilitated an interactive session with tribal and SANDAG Board representatives to collect opinions on the following possible strategies regarding transportation policy:

- A. Tribes will each develop an internal consultation policy/agreement and disseminate to other government agencies.
- B. Government agencies should understand Tribal Plans, how they are developed, and implemented.
- C. Tribes should (will) be voting members on regional decision-making bodies, such as SANDAG, SCAG, and IVAG.
- D. Create a single Web-based Clearinghouse for agencies' information on transportation programs and processes.
- E. Agencies will provide ongoing training to Tribal governments on funding processes, transportation, and regional planning.
- F. Create opportunities for pooling or leveraging funding for transportation funds for mutually important projects.
- G. Collaborate and advocate for new transportation funding for the region.
- H. Create mechanisms for identifying common concerns related to land use development.
- I. Identify mechanisms for providing ongoing funding for new or additional transportation programs, including transit services.
- J. Develop a useful, accessible interagency directory of agencies/contact information for specific transportation issues (e.g., bus stops, road improvements, etc.) and keep it updated.
- K. Look for opportunities to streamline processes through an audit/evaluation of agency procedures.
- L. Tribes and Metropolitan Planning Organizations should develop a collective Indian Reservation Roads (IRR) road inventory so that California gets its fair share.
- M. The Tribal governments, Caltrans, SANDAG, the County, and the transit agencies need to conduct more corridor studies, such as the State Route 76 East Corridor Study, to address the long-term needs of the region.
- N. Form tribal transportation agencies or committees that can address/discuss regional transportation concerns.



Discussion

The objective was to identify the top five strategies that attendees would like to see implemented. The top strategies include items L (58 percent), G and M (55 percent each), and then items F, C, B, and N (48 percent each). (See Attachment 2.)

Mr. Anders noted that the priorities for the tribal communities by themselves were: C (69 percent), L and G (62 percent each) and M (56 percent). The top priorities for the SANDAG Board representatives were: F (62 percent), followed by L and G (54 percent).

Mr. Mazzetti stated that the IRR system is an independent road counting system. He agreed that we need to work together on this item. The current road inventory for tribes and reservations is not accurate.

Councilmember Phil Monroe (Coronado) commented that we lose power if we are divided.

Mr. Siva stated that one of the greatest reasons for having this Summit is to learn about each other.

Mr. Anders stated that strategy G – Collaborate and advocate for new transportation funding – had a higher percentage for tribal representatives (62 percent) than the SANDAG Board (54 percent).



Captain Vernon said that Highway 76 is a cultural corridor that will be impacted by future development. There is a lot of concern now about planned developments in this area.

Chairman Currier stated that a lot of transportation improvements need to be implemented such as lighting for roads.

Mr. Arviso commented that housing developments should pay their fair share for local infrastructure along the Highway 76 corridor.

Mr. Anders noted that for strategy F – Create opportunities for pooling or leveraging funding for transportation funds for mutually important projects – the SANDAG Board (62 percent) rated it higher than tribal representatives (31 percent).

Mayor Crawford commented that we never have enough money for projects, and we should explore private/public partnerships to pool funds to be able to respond to the needs of our constituents.

Jamul Chairman Acebedo acknowledged that they will have to pay their fair share for improvements to State Route (SR) 94.



Councilmember Joe Kellejian (Solana Beach), Chair of the SANDAG Transportation Committee, noted that it is hard to bring transportation projects forward; it takes time and money. Pooling money from all sources will help implement needed projects in the region.

Mayor Art Madrid (La Mesa) stated that Barona is pooling its money with other jurisdictions. We have to review how the pooled funds are used to ensure equity.

Mayor Pro Tem Judy Ritter (Vista) stated that North County Transit District (NCTD) is looking at cutting some of the rural routes, and this will have a big impact in the rural tribal areas.

Denis Turner, SCTCA Executive Director, noted that leaders have been trying to make this pooling of funds happen. Working together we have the largest delegation of legislators, and we should get our fair share from Washington, D.C.

Barona Councilmember Romero expressed some confusion about how to pool funds without the tribes being represented on the SANDAG Board.

Rincon Chairman Currier said that when you have gaming, you are trying to improve your local communities. We should have a reciprocal relationship with local governments. The tribes need to see some positive results from their interactions with local governments.

Pauma Chairman Devers stated that this is an educational process. We don't track how money coming into the region is used. He said it appears to him that monies for transportation projects in San Diego County are sometimes used for other purposes. Pauma has been involved in the County's General Plan 2020 update. He wondered how this relates to SANDAG's regional planning process. He also thought there should be specific timelines so things get done.

Mr. Anders stated that the number one item for the tribal representatives was having voting membership on regional decision-making bodies such as SANDAG, SCAG, and IVAG (strategy C).

Deputy Mayor Shari Mackin (Oceanside) said it appears that we are looking for the tribes to provide funding, but we are not willing to give them membership on the SANDAG Board. She was surprised with the low percentage that strategy C received from the SANDAG Board members.

Mayor Madrid commented that if we gave the tribes a voting seat on the SANDAG Board, then other types of organizations also would want a voting seat. We have demonstrated a way of collaborating with others via the ex officio seats.

Chairman Acebedo expressed a concern about the representation issue. He represents a sovereign nation, and there are 18 sovereign tribes in San Diego County. This is a very important group of governments that is being neglected. They want to be on an equal level with everyone else. That's the recognition he is requesting.

Mr. Arviso noted that a tribe cannot be compared with a hospital board when it comes to having a seat on the SANDAG Board. Tribes have a direct relationship with the federal government, and the federal government has mandated regional agencies such as SANDAG to consult with Indian tribes in regional transportation planning.



RTA Chairman Siva pointed out that the state grant that was provided by Caltrans to the RTA has fostered the current dialogue that we are having now. Having a tribal representative vote on SANDAG would provide the opportunity to continue to work together to create a synergy between the tribes and regional agencies made

up of local governments. This enables those tribes without gaming to have a representative voice.

Mr. Mazzetti said that we know SANDAG is comprised of the local governments in San Diego County. How to best recognize the tribal nations should be thought about further before any decision is made.

Vice Mayor Ron Morrison (National City) pointed out that SANDAG is fairly unique in that it is very inclusive. Most councils of government only include city and county representatives. We have other advisory representatives that sit on the SANDAG Board. SANDAG has been an innovator in inclusiveness. As local governments we have limited sovereignty, and give up some of our independence to sit on the SANDAG Board. We would like to talk with you about representation on the Board.

Second Vice Chair Lori Holt Pfeiler (Escondido) said that the response from the SANDAG Board members also acknowledges that the tribes are sovereign nations. Local governments may best be able to recognize our sovereign nations by entering into individual agreements on a government-to-government basis, rather than through voting membership on the SANDAG Board.

Mr. Fletcher agreed that this is an opportunity for the tribes and local governments to form a working relationship so everyone can resolve their transportation needs. The tribes have chosen to come to the table to work on these issues and they are here as tribal governments.

Councilmember Patricia McCoy (Imperial Beach), Chair of the SANDAG Borders Committee, suggested that representation on the SANDAG Board should be discussed as there are so many issues at hand. We should continue this momentum by having further dialogue on this matter.



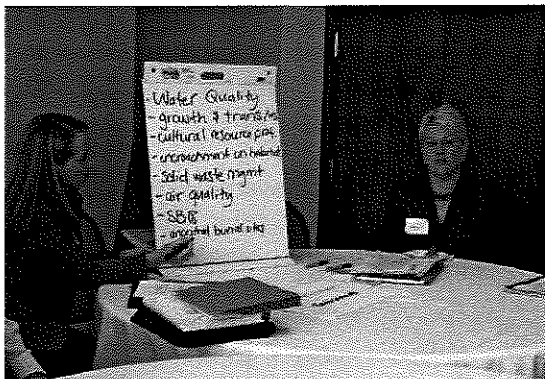
Councilmember Monroe commented that he sees improvement in this process. He left the first Tribal Summit in 2002 pretty depressed. Since then, as a member of the Borders Committee, he has met with various tribal representatives and feels that we have gained a whole new appreciation for each other. That's progress. He likes the direction in which we are going. This Summit today has been a great meeting.

Chair Cafagna indicated that he met with Mr. Siva last week and talked at length about tribal representation on the SANDAG Board. He thought the tribes were placing too much importance on the ability to vote on the Board and on SANDAG's policy advisory committees. We want to work on mutual problems. We have a lot of ex officio members on our Board and various committees, and we work with them just as if they have votes. We are not a nation, we are cities. We are governed by the State of California, and we are here together as SANDAG because of state legislation. Your relationship with the federal government is unique. There are a lot of strings that come along with SANDAG Board membership. We want to cooperate and work together with you just as much as you do, whether or not you are a voting member. He agreed that it is important that the tribes are represented.

Rincon Chairman Currier proposed a compromise, which was to initiate another organization with a limited scope so that tribes can give input on an individual basis. This organization could hold quarterly meetings on important issues common to all of us.

Mr. Siva agreed with Chair Cafagna. The agencies that sit as ex officio members on SANDAG have a leadership to look to. Having a tribal representative from an intertribal consortium has been suggested. We do not know what we are getting into by asking for representation on the SANDAG Board. Hopefully, this will be the beginning of the learning process. The tribes will learn what they will have to give up. The question is will we want to give that up.

Mr. Anders stated that it is very exciting to hear each other's perspective on this issue. This is an opportunity to move forward and to learn what the implications will be.



Breakout Sessions on Regional Policy Areas

Tribal leaders, SANDAG Board members, and other agencies broke into four policy discussion groups to provide elected Tribal leaders an opportunity to discuss other policy areas/issues with their local government counterparts. This information is intended to serve as a basis for the development of other future tribal-related agenda items with SANDAG policy advisory committees,

Priorities Identified for Regional Policy Issues

This session was reconvened at 2:55 p.m. for a summary of the breakout sessions (Attachment 3). Mr. Anders reviewed the three top issues from each of the breakout sessions.

For Transportation Financing, the primary issues were: collaboration in all that is done, and the top three specific issues were tribal sovereignty, funding, and data connection (IRR inventory).

The top three issues for the Public Safety area were lack of infrastructure, crime, and emergency preparedness.

For the Environment/Conservation area, the top three concerns were cultural resources protection, environmental health, and development of a framework/process for environmental issues. For Energy, the three primary issues related to a collaborative plan for energy reliability and long-term sustainability; development of clear, alternative, and reliable energy sources; and address and participate in transmission routing issues.

The Summit concluded with Chairman Cafagna presenting a certificate of appreciation to the Pala



Band of Mission Indians for their generous hospitality in hosting the Summit. Chairman Smith thanked everyone for attending this important event. Chairman Cafagna adjourned the meeting at 3:03 p.m.

Follow Up and Next Steps

The issues identified during the Summit will be discussed and processed through the SANDAG Borders Committee and next steps suggested for follow up in partnership with the Southern California Tribal Chairmen's Association (SCTCA) and the Reservation Transportation Authority (RTA).

Elected Officials: Tribal Nations/SANDAG Board Members – Participants**Agency Board Chairs**

Title	First Name	Last Name	Agency	Title
Hon.	Mickey	Cafagna	SANDAG Board	City of Poway
Hon.	Robert H.	Smith	Southern California Tribal Chairmen's Assn.	(also rep. Pala)
Hon.	Kevin	Siva	Reservation Transportation Authority	(also rep. Los Coyotes)

Tribal Government Representatives

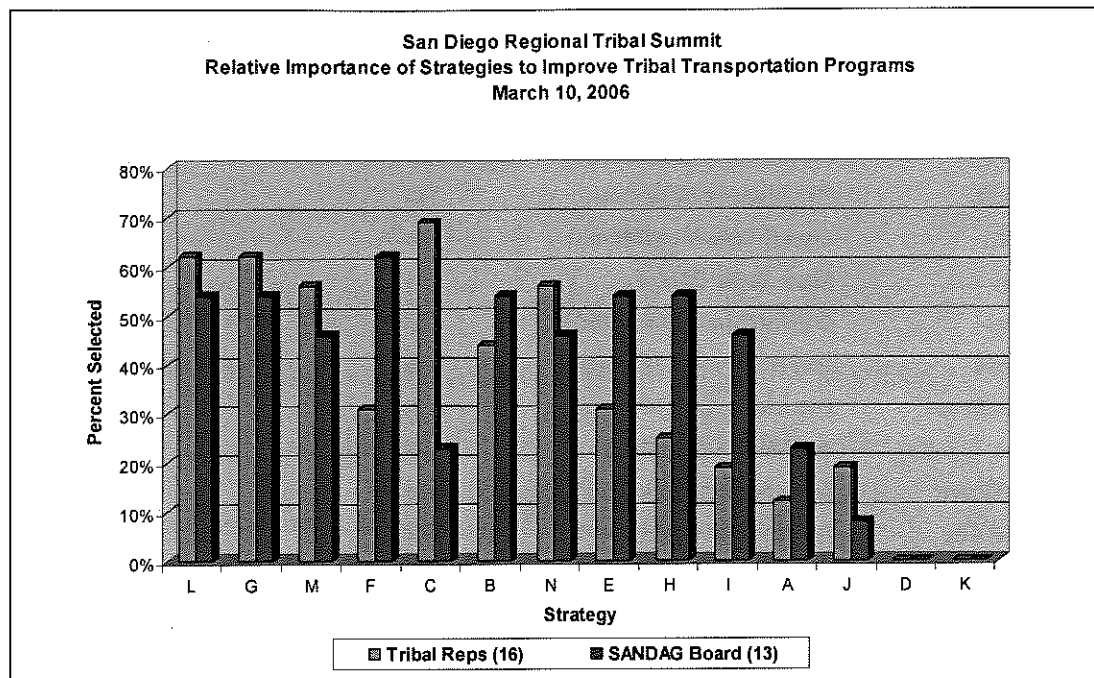
Title	First Name	Last Name	Agency	Title
Hon.	Edwin	Romero	Barona Band of Mission Indians	Councilmember
Hon.	Nehemiah	Dyche	Campo Band of the Kumeyaay Nation	Executive Council
Hon.	Kerm	Shipp	Campo Band of the Kumeyaay Nation	Executive Council
	Edward	Arviso	Inaja-Cosmit Indian Reservation	Tribal Govt. Manager
Hon.	Lee	Acebedo	Jamul Indian Village	Chairman
Hon.	Robert	Mesa	Jamul Indian Village	Councilmember
	Bill	Mesa	Jamul Indian Village	Gaming Commissioner
Hon.	Viola	Peck	La Jolla Indian Reservation	Vice Chairman
Hon.	Janet	Weeks	La Jolla Indian Reservation	Secretary
Hon.	Kevin	Siva	Los Coyotes Band of Cahuilla Indians	Executive Council
Hon.	Robert H.	Smith	Pala Band of Mission Indians	Chairman
Hon.	Leroy	Miranda	Pala Band of Mission Indians	Vice Chairman
Hon.	Kilma	Lattin	Pala Band of Mission Indians	Councilmember
Hon.	Teresa	Neito	Pala Band of Mission Indians	Councilmember
Hon.	Chris	Devers	Pauma Band of Mission Indians	Chairman
Hon.	John	Currier	Rincon Band of the Luiseno Nation	Chairman
Hon.	Gilbert	Parada	Rincon Band of the Luiseno Nation	Councilmember
Hon.	Stephanie	Spencer	Rincon Band of the Luiseno Nation	Councilmember
Hon.	Mel	Vernon	San Luis Rey Band of Mission Indians	Councilmember
Hon.	Dave	Toler	San Pasqual Band of Diegueno Indians	Councilmember
Hon.	Timothy	Bactad	Viejas Band of the Kumeyaay Nation	Councilmember
	Ben	Magante	Reservation Transportation Authority	Executive Council
	Bo	Mazzetti	Reservation Transportation Authority	Advisor

SANDAG Board of Directors listed below (attendance not counted for quorum purposes)

Jurisdiction/Organization	Name	Attending	Comments
City of Carlsbad	Matt Hall (Member)	No	
City of Chula Vista	Steve Padilla (Member)	No	
City of Coronado	Phil Monroe (Member)	Yes	
City of Del Mar	Crystal Crawford (Member)	Yes	
City of El Cajon	Mark Lewis (Member)	Yes	
City of Encinitas	Christy Guerin (Member)	Yes	
City of Escondido	Lori Holt Pfeiler (Member)	Yes	Ed Gallo also attended.
City of Imperial Beach	Patricia McCoy (Member)	Yes	
City of La Mesa	Art Madrid (Member)	Yes	
City of Lemon Grove	Mary Sessom, Vice Chair (Member)	Yes	
City of National City	Ron Morrison (Member)	Yes	
City of Oceanside	Shari Mackin (Member)	Yes	Jack Feller also attended.
City of Poway	Mickey Cafagna, Chair (Member)	Yes	
City of San Diego – A	Jerry Sanders (Member A)	Yes	
City of San Diego - B	Scott Peters (Alternate)	Yes	
City of San Marcos	Pia Harris-Ebert (Member)	Yes	
City of Santee	Jack Dale (Member)	Yes	
City of Solana Beach	Joe Kellejian (Member)	Yes	
City of Vista	Judy Ritter (Member)	Yes	Bob Campbell also attended.
County of San Diego	Bill Horn (Member)	Yes	

Advisory Members listed below (attendance not counted for quorum purposes)

Jurisdiction/Organization	Name	Attending	Comments
Caltrans	Pedro Orso-Delgado (Alternate)	Yes	
MTS	Harry Mathis (Member)	No	
NCTD	Jerome Stocks (Member)	No	
Imperial County	Victor Carrillo (Member)	No	
US Dept. of Defense	CAPT Daniel King (Member)	No	
SD Unified Port District	William Hall (Member)	No	
SD County Water Authority	Mark Muir (Alternate)	No	Howard Williams attended.
Baja California/Mexico	Luis Cabrera Cuaron (Member)	No	



- A. Tribes will each develop an internal consultation policy/agreement and disseminate to other government agencies.
- B. Government agencies should understand Tribal Plans, how they are developed and implemented
- C. Tribes should (will) be voting members on regional decision-making bodies, such as SANDAG, SCAG, and IVAG
- D. Create a single Web-based Clearinghouse for agencies information on transportation programs and processes
- E. Agencies will provide ongoing training to Tribal Governments on funding processes, transportation and regional planning
- F. Create opportunities for pooling or leveraging funding for transportation funds for mutually important projects
- G. Collaborate and advocate for new transportation funding for the region.
- H. Create mechanisms for identifying common concerns related to developments
- I. Identify mechanisms for providing ongoing funding for new or additional transportation programs, including transit services
- J. Develop a useful, accessible interagency directory of agencies/contact information for specific transportation issues (bus stops, road improvements, etc.) and keep it updated
- K. Look for opportunities to streamline processes through an audit/evaluation of agency procedures
- L. Tribes and MPOs should develop a collective Indian Reservation Road (IRR) road inventory so that California gets its fair share
- M. The Tribal Governments, Caltrans, SANDAG, the County, and the transit agencies need to conduct more corridor studies, such as the SR76, to address the long term needs of the region
- N. Form Tribal transportation agencies or committees that can address/discuss regional transportation concerns



SAN DIEGO REGIONAL TRIBAL SUMMIT

Summary of Regional Policy Breakout Session Priorities

1. Environment

- Framework/Process on Environmental Issues
 - i. Impact of Population Growth & Transportation on Water Supply
 - ii. Encroachment on Habitat
 - iii. Planning with Tribal Governments and County
- Environmental Health
 - i. Water Quality
 - ii. Solid Waste Management
 - iii. Air Quality
- Cultural Resource Protection
 - i. SB 18
 - ii. Ancestral Burial Grounds
 - iii. Cultural Corridors/Linkages
 - iv. Multiple Species Conservation Program/Multiple Habitat Conservation Program – Connect with SB18

2. Public Safety

- Lack of Infrastructure
 - i. Roads
 - ii. Medical Services
 - iii. Fire Services
- Crime, Alcohol, Drugs
 - i. Prevention Education
 - ii. Enforcement
 - iii. Treatment
- Emergency Preparedness
 - i. Interoperability
 - ii. Training
 - iii. Planning
 - iv. Resources
 - v. Multi-agency committees

3. Energy

- Collaborate and plan for energy reliability and long term sustainability and independence
- Develop clean, alternative, and reliable energy resources
- Address and participate in transmission routing

4. Transportation Financing

- Strengthen Collaboration
- Respect Tribal Sovereignty
- Collaborate on Funding
- Collaborate on Data Collection



San Diego Regional Tribal Summit
Relative Importance of Strategies to Improve Tribal Transportation Programs
March 10, 2006

Strategies	All Participants	Representation			Tribal Location	
		Tribal Representative	SANDAG Board	Other	North County Tribes	South County Tribes
Number of Respondents	31	16	13	2	12	4
L - Tribes and MPOs should develop a collective IRR road inventory so that California gets its fair share	58%	62%	54%	50%	58%	75%
G - Collaborate and advocate for new transportation funding for the region.	55%	62%	54%	0%	50%	100%
M - The Tribal Governments, Caltrans, SANDAG, the County, and the transit agencies need to conduct more corridor studies, such as the SR76, to address the long term needs of the region	55%	56%	46%	100%	67%	25%
F - Create opportunities for pooling or leveraging funding for transportation funds for mutually important projects	48%	31%	62%	100%	42%	0%
C - Tribes should (will) be voting members on regional decision-making bodies, such as SANDAG, SCAG, and IVAG	48%	69%	23%	50%	67%	75%
B - Government agencies should understand Tribal Plans, how they are developed and implemented	48%	44%	54%	50%	50%	25%
N - Form Tribal transportation agencies or committees that can address/discuss regional transportation concerns	48%	56%	46%	0%	50%	75%
E - Agencies will provide ongoing training to Tribal Gov't's on funding processes, transportation and regional planning	42%	31%	54%	50%	33%	25%
H - Create mechanisms for identifying common concerns related to developments	35%	25%	54%	0%	25%	25%
I - Identify mechanisms for providing ongoing funding for new or additional transportation programs, including transit services	32%	19%	46%	50%	25%	0%
A - Tribes will each develop an internal consultation policy/agreement and disseminate to other government agencies.	16%	12%	23%	0%	8%	25%
J - Develop a useful, accessible interagency directory of agencies/contact information for specific transportation issues (bus stops, road improvements, etc.) and keep it updated	16%	19%	8%	50%	25%	0%
D - Create a single Web-based Clearinghouse for agencies information on transportation programs and processes	0%	0%	0%	0%	0%	0%
K - Look for opportunities to streamline processes through an audit/evaluation of agency procedures	0%	0%	0%	0%	0%	0%

Each participant selected the five most important strategies from the list of fourteen strategies. The results represent the percentage of participants in each demographic group that selected a given strategy.



**BOARD OF DIRECTORS
AUGUST 4, 2006**

**AGENDA ITEM NO. 06-08-16
ACTION REQUESTED - APPROVE**

**THE 2006 SAN DIEGO REGIONAL TRIBAL SUMMIT REPORT
AND NEXT STEPS**

File Number 7000600

Introduction

On March 10, 2006, the 2006 San Diego Regional Tribal Summit, hosted by the Pala Band of Mission Indians, was held. The purpose was to bring together elected officials from the 17 federally recognized tribal nations in the San Diego region and the elected officials from the local cities and County, as represented by the SANDAG Board of Directors, to discuss land use and transportation planning policy issues of mutual concern. In particular, with the 2007 Regional Transportation Plan (RTP) underway, the Tribal Summit provided an opportunity for tribal input on this important regional planning effort. The Summit was the result of collaboration between SANDAG, the Southern California Tribal Chairmen's Association (SCTCA), the Reservation Transportation Authority (RTA), Caltrans, and the County of San Diego. This report provides a brief summary of the general issues raised by the tribal representatives; discusses the results of the polling exercise on transportation strategies; summarizes the priorities identified for other regional policy issues; and presents recommended next steps. This report was presented to the SCTCA at its June 27, 2006, Board meeting.

Recommendation

The Borders Committee recommends that the Board of Directors approve the suggested next steps to the Tribal Summit held March 10, 2006 at the Pala Reservation, including: (1) working with Tribal Nations on tribal representation and a collaborative legislative agenda; (2) creating an interagency technical working group on tribal transportation; and (3) reviewing outcomes from the policy breakout session (Attachment 1).

Discussion

Overview

The Summit drew over 120 participants, including elected officials from 12 tribal governments in the region, the SANDAG Board of Directors, members of SANDAG's Policy Advisory Committees (PACs), various public agencies that work with tribal governments, and interested organizations and stakeholders. Attachment 2 is a list of the elected officials, both tribal representatives, and SANDAG Board members in attendance at the event. The proceedings from the Summit were distributed to the participants of the Summit, as well as to all SANDAG Board Members and tribal governments in April 2006.

During the first portion of the Summit, the tribal representatives provided a brief introduction of their nation and raised some key planning issues of concern to them. During this session tribal representatives raised the following issues/concerns:

- That local governments and regional agencies be more respectful of tribal sovereignty
- That SANDAG recognize that Tribal Nations are part of the region
- An interest in increased collaboration on issues of mutual concern
- The importance of learning more about each other and our governance processes
- Willingness to pay fair share, but that should be accompanied by representation
- Adherence to new laws such as Senate Bill 18¹,
- The importance of representation in regional decision-making bodies, such as SANDAG

Transportation Issues

The tribal delegates and SANDAG Board participated in an interactive exercise on transportation issues. The elected officials at the Summit went through the strategies, discussed them, and then participated in an interactive polling exercise to determine where there were areas of mutual concern to identify possible areas of collaboration. At the policy level, there was some disagreement between the identified priorities of the tribal governments and those of the SANDAG Board. There were some strategies that were a high priority for the tribal governments, but were not a high priority for the SANDAG Board and vice versa. However, collectively, by including the top five overall priorities, all of the top priorities of each group are included (see Attachment 3).

- Develop collective Indian Reservation Roads Inventory so that California gets its fair share (58 percent)
- Collaborate/advocate for new transportation funding for the region (55 percent)
- Area agencies should collaborate on more corridor studies to address long term needs of the region (55 percent)
- Tribal governments should be voting members on regional decision-making bodies, such as SANDAG (48 percent)
- Create opportunities for pooling/leveraging funding for transportation projects of mutual interest (48 percent)

Regional Planning Issues

The participants then moved to another venue for policy breakout sessions on other issues. These included: public safety; environment; energy; and transportation financing. The purpose of these sessions was to identify the most important issues within these policy areas that could be considered for follow up and future collaboration. A summary of the results of these breakout sessions are provided in Attachment 4.

¹ Senate Bill 18 went into effect on March 1, 2005. It requires all local land use authorities (cities and counties) to consult with registered California tribes registered with the Native American Heritage Commission when updating their General Plans. It also changes the definition of Open Space to include cultural sites and adds tribal governments to the list of entities that can hold or acquire conservation easements.

Next Steps

In general, Summit participants were very satisfied with the government-to-government format of the Summit and the level of communication attained between the elected officials. Staff analyzed the Summit discussions, including the session on transportation issues and the regional policy breakout discussions. The following are suggested next steps, based on areas of mutual concern and areas in which SANDAG has a policy level responsibility. Staff recommends that SANDAG partner with intertribal organizations with missions and goals that coincide with the respective policy area to pursue the following suggested next steps through the SANDAG PACs (see Attachment 1).

Executive Committee

There are several areas of mutual interest which would fall within the purview of the Executive Committee. Staff recommends that SANDAG and the tribal governments in the region collaborate to address the following issues through the Executive Committee:

- Tribal representation in the SANDAG structure at the Board and/or PAC level
- Collaborative legislative agenda to address how best to update the Indian Reservation Roads Inventory and advocate for new funding for transportation in the region

Borders Committee

The Tribal Summit highlighted the need for establishing a framework for government-to-government relations with tribal nations in a regional context. The SCTCA is now an advisory member of the Borders Committee. Staff recommends that the Borders Committee be the PAC through which general issues first are discussed and analyzed. The Borders Committee can then recommend that certain, more specific issues be referred to other Policy Advisory Committees as they become more refined and developed. Staff recommends that the Borders Committee pursue the following action items:

- Continue to build on current tribal relations to establish an effective mechanism of communication/ coordination with tribal governments
- Review outcomes from policy breakouts and identify next steps, including consideration of cultural corridors
- Form an interagency technical working group on tribal transportation

Interagency Technical Working Group on Tribal Transportation

The focus of the Borders Committee's collaboration with tribal governments at this juncture is in the area of transportation issues. There were a number of strategies identified at the technical workshop held in February 2006 with the tribal transportation managers. The success of the session highlighted the importance of having a regular venue for tribal representatives to develop a collaborative agenda on transportation specific activities and for tribal representatives to exchange information and concerns with area agencies. In order to move forward on a series of transportation-related activities, staff recommends that the Borders Committee form an interagency technical working group on tribal transportation. The initial activities of the group would be to provide input on and address the following:

- 2007 RTP issue paper
- Tribal Transit Feasibility Study
- Strategies identified from February 2006 technical workshop
- Tribal-related corridor studies and pursuit of collaborative funding
- Recommend collaborative funding issues/strategies to the Policy Advisory Committees

Future Tribal Summits

The mechanism of the Tribal Summit appears to be a useful tool as a forum for discussing policy-level planning issues of mutual concern between the SANDAG Board of Directors and the tribal governments of the region. Following discussions with the SCTCA, Interagency Technical Working Group on Tribal Transportation, and the Borders Committee, staff will bring back a discussion and recommendations for how often to convene these meetings in the future.

Southern California Tribal Chairmen's Association (SCTCA)

SANDAG's Tribal Liaison presented this report to the SCTCA Board for its review and approval at its June 27, 2006, meeting. Chair Robert H. Smith will communicate its comments to the SANDAG Board at the August 4 meeting.

Comment [Jul1]: Should this be July? How did they review this report over a month ago?

GARY L. GALLEGOS
Executive Director

Attachments: 1. 2006 San Diego Regional Tribal Summit – Suggested Next Steps
2. 2006 San Diego Regional Tribal Summit Participants
3. Relative Importance of Strategies to Improve Tribal Transportation Projects
4. 2006 San Diego Regional Tribal Summit – Summary of Regional Policy Roundtable Breakout Sessions

Staff Contact: Jane Clough-Riquelme, (619) 699-1909, jcl@sandag.org

2006 SAN DIEGO REGIONAL TRIBAL SUMMIT

Suggested Next Steps

Action Item	Tribal Partner	Executive Committee	Borders Committee
Work with Tribal Nations to address the following issues: <ul style="list-style-type: none"> ▶ Tribal representation on the SANDAG Board and/or PACs ▶ Collaborative legislative agenda 	SCTCA	X	
Continue to strengthen communication and coordination with tribal governments through Borders Committee	SCTCA		X
Form Interagency Technical Working Group on Tribal Transportation (RTA, Caltrans, County, MTS, NCTD, BIA) to provide input and address the following: <ul style="list-style-type: none"> ▶ 2007 RTP issue paper ▶ Strategies outlined from February 8, 2006 technical workshop ▶ Tribal Transit Feasibility Study ▶ Tribal-related corridor studies and funding for their Implementation ▶ Collaborative funding issues/strategies The Working Group would meet on a quarterly basis and report to the Borders Committee.	RTA		X
Review outcomes from the policy breakout sessions at the Tribal Summit and identify next steps, including consideration of cultural corridors	SCTCA KU/KBT CTBA		X

BIA = Bureau of Indian Affairs
 CTBA = California Tribal Business Alliance
 KBT = Kumeyaay Border Taskforce (part of KU)
 KU = Kumeyaay Unity
 RTA = Reservation Transportation Authority
 SCTCA = Southern California Tribal Chairmen's Association